

RatingsDirect®

Summary:

Westlake City School District, Ohio; General Obligation

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Credit Profile

US\$54.595 mil GO (unltd tax) sch imp rfdg bnds ser 2014 due 12/01/2043

Long Term Rating AA+/Stable New

Westlake City Sch Dist GO unltd sch imp taxable Build America & qual sch const bnds

Long Term Rating AA+/Stable Affirmed

Rationale

Standard & Poor's Ratings Services has assigned its 'AA+' long-term rating to Westlake City School District, Ohio's series 2014 general obligation (GO) school improvement refunding bonds. At the same time, we affirmed our 'AA+' long-term rating on the district's previously issued GO debt. The outlook is stable.

The rating reflects our assessment of the district's:

- Large local economic base with access to the diverse Cleveland area;
- Strong to very strong income indicators and extremely strong market value per capita;
- Very strong general fund reserves, supported by consistently strong voter history; and
- Moderate overall net debt burden.

We consider the slow debt amortization as an offset to the above credit strengths.

The district's unlimited-tax GO pledge secures the bonds. It is our understanding that the bonds proceeds will be used to refund the series 2010 Build America Bonds for interest costs savings. The refunding is due primarily to the district not receiving the expected subsidy interest payments from the U.S. Government and because the district exercised its extraordinary optional redemption.

Westlake City School District is in Cuyahoga County in northeastern Ohio, approximately 13 miles west of Cleveland and serves about 32,707 residents in the city of Westlake. Although many residents commute throughout the Cleveland area for employment, large local employers include St. John-West Shore Hospital (1,296 employees), Hyland Software (1,260), the district (537) and the city of Westlake (441). American Greetings has broken ground in Westlake, with the expectation of creating approximately 1,800-2,000 jobs. The average unemployment rate for the city of Westlake for the first six months of the 2014 calendar year is 5.9%, which is slightly lower than the state average of 6.2% for the same period.

In our opinion, the median household effective buying income (EBI) is strong at 120% when compared with the national level while the per capita EBI is very strong at 142% when compared with the national level. The district's assessed value (AV) decreased slightly from 2013 to 2014 to \$1.354 billion. The district's AV has increased and

decreased slightly over the past five years. Officials expect at least flat values, if not an increase, for the triennial update in fiscal 2016. The market value of \$3.87 billion equates to an adequate market value per capita of \$118,326, which we consider extremely strong.

Enrollment has declined by 5.5% since fiscal 2012 to 3,839 students for fiscal 2015. Management believes enrollment will remain between 3,800 and 3,900 students for the next five years. The district does not participate in the open enrollment program.

On a generally accepted accounting principles (GAAP) basis, the district's budgetary performance declined as it had its second deficit in fiscal 2013 (June 30) after three straight surpluses from 2009-2011 in its general fund. Despite the deficits, the budgetary flexibility remains very strong with the district having available reserves of 36% of general fund operating expenses as June 30, 2013.

The district's current October 2014 five-year forecast (cash basis) indicates a use of cash beginning in fiscal 2015 and continuing through fiscal 2019. Positive cash balances (before encumbrances), however, are maintained through fiscal 2018 with a negative cash balance starting in fiscal 2019. Results for fiscal 2014 (cash basis) is projected to be a surplus of \$147,000, which would increase the ending cash balance to \$19.4 million, or 37.25% of operating expenditures, which we consider strong.

The district may approach voters for a new money referendum in the next two years. Since 2000, the district has only had four operating levy referendums and three out of the four were turned away by voters, with two of the referendums failing in November and May 2013. Voters did approve a bond election in 2010. Despite the recent levy failures, officials believe they have the support of the residents.

The last audit, 2013, (GAAP basis), depicted a deficit of \$2.9 million, which decreased the total available general fund balance to \$18.87 million, or in our opinion, a very strong 36% of operating expenditures. According to the fiscal 2013 audit, property taxes accounted for nearly 80% while state aid contributed approximately 17%.

Standard & Poor's considers the district's financial management practices "good" under its Financial Management Assessment (FMA) methodology. An FMA of good indicates our view that financial practices exist in most areas, but that governance officials might not formalize or regularly monitor all of them.

We consider the district's overall debt levels moderate at \$3,597 per capita and 3% of market value. Debt service carrying charges were also moderate, in our view, at 14.4% of governmental expenditures in fiscal 2013. Amortization is below average as officials plan to retire about 27% of outstanding debt in 10 years and 55% in 20 years. It is our understanding that the district may approach voters for a bond issue in the next year for phase two of its building master plan.

The district participates in the School Employees Retirement System of Ohio and the State Teachers Retirement System of Ohio--cost sharing, multiple employer, defined-benefit pension plans, and other postemployment employee benefits (OPEB). The district has made its required contribution payments. Based on the district's fiscal 2013 audit, combined payments for pension and OPEB represented approximately 4.4% of total governmental expenditures. We do not consider the pension and OPEB liabilities to be a significant budget pressure as the district does not expect

overall costs to materially increase over the next two years.

Outlook

The stable outlook reflects our expectation that the district will make the necessary adjustments to maintain at least strong cash reserves. We do not expect to revise the rating within the two-year outlook period, but if the recent decline in the budget performance continues and there is a material deterioration of the district's reserves, the rating could be pressured. If the district's budget performance improves and materially adds to its general fund reserves and the debt amortization improves, the rating could be raised.

Related Criteria And Research

Related Criteria

USPF Criteria: GO Debt, Oct. 12, 2006

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